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2022 JUL 18 AM 10:34

AKRON CITY COUNCIL

Substitute  
offered as  
amended

July 18, 2022

11 - 1 (Omohien)  
Kammer absent

OFFERED BY: PRESIDENT SOMMERVILLE & VICE PRESIDENT FUSCO

ORDINANCE NO. 224-2022 amending and/or supplementing Title 1, Chapter 11, Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, by subdividing the City into wards in conformity with the 2020 Federal Census and Akron Charter Section 28a to be effective for the municipal primary election to be held on May 2, 2023; repealing existing Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, on the effective date of the new ward boundaries, authorizing the Director of Law to have prepared a more detailed map and/or description of said wards as shown by Exhibit A; and declaring an emergency.

WHEREAS, Section 28a of the City of Akron Charter provides that Council shall subdivide the City into wards following each decennial census; and

WHEREAS, the 2020 Federal Census indicates changes in the populations of the several wards as now constituted; and

WHEREAS, Council has consistently reaffirmed its desire to subdivide the various wards of the City of Akron in a proper, competent and efficient manner based upon the data received from the 2020 Federal Census; and

WHEREAS, Council has subdivided the wards of the City of Akron to as nearly equal in populations as practicable any population deviation being necessary for particular circumstances and needs of the various neighborhoods of the City.

NOW, THEREFORE, BE IT ENACTED by the Council of the City of Akron:

Section 1. That Title 1, Chapter 11 of the Code of Ordinances of the City of Akron, Ohio is hereby amended and/or supplemented as shown on the map attached hereto as Exhibit A by subdividing the City into wards in conformity with the 2020 Federal Census and Akron Charter Section 28a to be effective for the municipal primary election to be held on May 2, 2023.

Section 2. That the existing Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio be and the same shall be repealed as of the effective date of the new ward boundaries as specified herein.

Section 3. That the Director of Law is hereby authorized to have prepared a more detailed map and/ or description of said wards as shown by Exhibit A.

Section 4. That this ordinance is hereby declared to be an emergency measure necessary for the immediate preservation of public peace, health, safety and welfare for the reason that reapportionment provided for herein is required by the Charter of the City of Akron and the laws of the State of Ohio at this time, and provided this ordinance receives the affirmative vote of two-thirds of the members elected or appointed to Council, it shall take effect and be in force immediately upon its passage and approval by the Mayor; otherwise, it shall take effect and be in force at the earliest time allowed by law.

Passed July 25, 2022

Wanda R. Biviano  
Clerk of Council

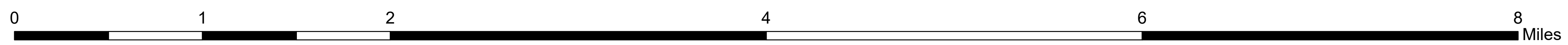
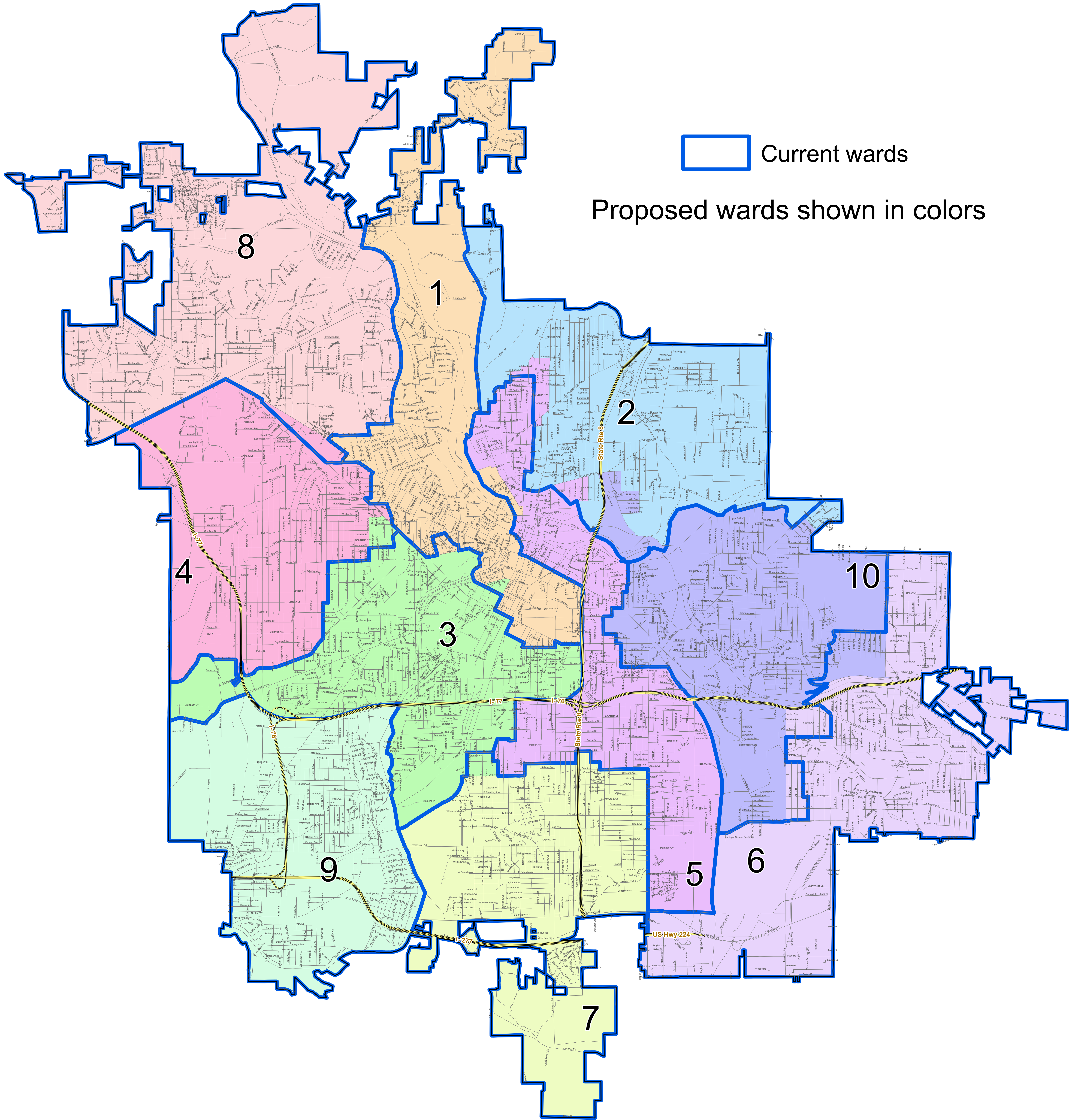
Wayne Smull  
President of Council

Approved 7/28, 2022

[Signature]  
MAYOR



# Proposed Wards for the City of Akron First Thursday Final





**First Thursday Final  
Population Data for Proposed Akron City Wards**



July 14, 2022



# Current Ward Map

Ward	Population	White alone	Black or African American alone	Indian and Alaska Native alone	Asian alone	Hawaiian and Other Pacific Islander	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino	Minority (White, non Hispanic)	Deviation	Percent Deviation	Percent AA alone	Percent of 1 race AA any	Percent non-White	Percent Minority	Ward
1	18,222	12,780	3,663	38	515	4	272	950	4,079	606	5,604	-825	-4.33%	20.1%	21.2%	22.4%	29.9%	1
2	21,777	9,795	3,865	76	6,237	9	581	1,214	4,461	1,006	12,179	2,730	14.33%	17.7%	18.8%	20.5%	55.0%	2
3	17,697	4,669	11,238	62	333	6	337	1,052	11,945	605	13,159	-1,350	-7.09%	63.5%	67.5%	73.6%	74.4%	3
4	18,415	5,473	11,577	26	149	3	187	1,000	12,179	476	13,052	-632	-3.32%	62.9%	66.5%	70.3%	70.9%	4
5	18,194	5,785	9,342	83	871	7	604	1,502	10,319	1,063	12,617	-853	-4.48%	51.3%	56.0%	66.2%	69.3%	5
6	19,454	16,077	1,750	33	283	8	152	1,151	2,207	335	3,492	407	2.14%	9.0%	9.6%	11.3%	17.4%	6
7	19,522	11,511	5,247	55	823	21	275	1,590	6,179	609	8,164	475	2.49%	26.9%	29.3%	31.7%	41.0%	7
8	19,655	14,151	3,728	32	395	4	193	1,152	4,193	502	5,611	608	3.19%	19.0%	20.1%	21.3%	28.0%	8
9	18,399	12,536	4,112	54	99	3	164	1,431	4,852	400	5,969	-648	-3.40%	22.3%	24.2%	26.4%	31.9%	9
10	19,134	11,463	5,299	55	388	15	293	1,621	6,141	594	7,797	87	0.46%	27.7%	30.3%	32.1%	40.1%	10
<b>Total</b>	<b>190,469</b>	<b>104,240</b>	<b>59,821</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,058</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>	<b>87,644</b>	<b>0</b>	<b>0.00%</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>	<b>Total</b>
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>5,982</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>	<b>8,764</b>							
<b>5% range</b>																		
High	19,999	54.7%	31.4%	0.3%	5.3%	0.0%	1.6%	6.6%	34.9%	3.3%								
Low	18,095																	
Highest/Lowest Percent Deviation																		23.1%



# Current Ward Map

## Voting Age Population

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino	Minority (White, non Hispanic)	Percent AA alone	Percent of 1 race	Percent AA any	Percent non-White	Percent Minority	Ward
1	15,958	11,592	3,000	25	484	3	211	643	3,245	464	4,501	18.8%	19.6%	20.3%	27.4%	28.2%	1
2	16,565	8,440	2,807	65	4,160	6	388	699	3,087	646	8,255	16.9%	17.7%	18.6%	49.0%	49.8%	2
3	13,562	4,124	8,258	57	267	4	217	635	8,649	402	9,533	60.9%	63.9%	63.8%	69.6%	70.3%	3
4	14,445	4,600	8,959	21	128	0	118	619	9,294	298	9,920	62.0%	64.8%	64.3%	68.2%	68.7%	4
5	13,074	4,823	6,423	63	596	4	382	783	6,855	640	8,369	49.1%	52.3%	52.4%	63.1%	64.0%	5
6	15,749	13,452	1,209	25	227	6	101	729	1,410	236	2,379	7.7%	8.0%	9.0%	14.6%	15.1%	6
7	14,952	9,682	3,563	42	542	17	203	903	3,954	383	5,354	23.8%	25.4%	26.4%	35.2%	35.8%	7
8	16,319	12,185	2,900	24	355	3	114	738	3,154	339	4,215	17.8%	18.6%	19.3%	25.3%	25.8%	8
9	14,441	10,514	2,832	43	84	3	98	867	3,169	249	4,003	19.6%	20.9%	21.9%	27.2%	27.7%	9
10	14,653	9,589	3,550	44	296	14	198	962	3,928	394	5,163	24.2%	25.9%	26.8%	34.6%	35.2%	10
<b>Total</b>	<b>149,718</b>	<b>89,001</b>	<b>43,501</b>	<b>409</b>	<b>7,139</b>	<b>60</b>	<b>2,030</b>	<b>7,578</b>	<b>46,745</b>	<b>4,051</b>	<b>61,692</b>	<b>29.1%</b>	<b>30.6%</b>	<b>31.2%</b>	<b>40.6%</b>	<b>41.2%</b>	<b>Total</b>
<b>Average</b>	<b>14,972</b>	<b>8,900</b>	<b>4,350</b>	<b>41</b>	<b>714</b>	<b>6</b>	<b>203</b>	<b>758</b>	<b>4,675</b>	<b>405</b>	<b>6,169</b>						



# Proposed Plan

## 2020 Population, Proposed Wards for the City of Akron - First Thursday Final

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination / Latino / Hispanic	Minority (White, non-Hispanic)	Deviation	Percent Deviation	Percent AA alone	Percent AA of all 1 race	Percent AA any	Percent non-White	Percent Minority	Ward	
1	18,455	12,865	3,785	38	518	4	279	966	4,204	615	-592	-3.11%	20.5%	21.6%	22.8%	30.3%	31.2%	1	
2	19,919	8,955	3,618	66	5,705	7	515	1,059	4,142	830	872	4.58%	18.2%	19.2%	20.8%	55.0%	55.9%	2	
3	18,178	4,757	11,579	63	336	6	344	1,093	12,325	629	-869	-4.56%	63.7%	67.8%	67.8%	73.8%	74.6%	3	
4	18,293	5,662	11,297	25	151	3	182	973	11,874	451	-754	-3.96%	61.8%	65.2%	64.9%	69.0%	69.6%	4	
5	19,865	6,442	9,733	91	1,277	9	670	1,643	10,777	1,218	818	4.30%	49.0%	53.4%	54.3%	67.6%	68.8%	5	
6	19,669	16,215	1,775	33	286	9	140	1,211	2,253	350	622	3.27%	9.0%	9.6%	11.5%	17.6%	18.1%	6	
7	19,360	11,469	5,152	55	818	21	266	1,579	6,078	594	313	1.64%	26.6%	29.0%	31.4%	40.8%	41.5%	7	
8	19,281	13,854	3,667	32	393	4	193	1,138	4,122	501	234	1.23%	19.0%	20.2%	21.4%	28.1%	28.7%	8	
9	18,399	12,536	4,112	54	99	3	164	1,431	4,852	400	-648	-3.40%	22.3%	24.2%	26.4%	31.9%	32.4%	9	
10	19,050	11,485	5,103	57	510	14	311	1,570	5,928	598	3	0.02%	26.8%	29.2%	31.1%	39.7%	40.4%	10	
<b>Total</b>	<b>190,469</b>	<b>104,240</b>	<b>59,821</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,064</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>	<b>0</b>	<b>0.00%</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>	<b>46.0%</b>	<b>Total</b>	
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>5,982</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>									
<b>Percent</b>	<b>54.7%</b>	<b>31.4%</b>	<b>0.3%</b>	<b>0.3%</b>	<b>5.3%</b>	<b>0.0%</b>	<b>1.6%</b>	<b>6.6%</b>	<b>34.9%</b>	<b>3.3%</b>									
<b>5% range</b>																			
<b>High</b>																			
<b>Low</b>																			
<b>Highest/Lowest Percent Deviation</b>																			
																		<b>9.6%</b>	



# Proposed Plan

Voting Age Population																
Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino	Minority (White, non Hispanic)	Percent AA alone	Percent AA of all 1 race	Percent non-White	Percent Minority	Ward
1	16,139	11,664	3,093	25	487	3	215	652	3,340	471	4,611	19.2%	20.0%	27.7%	28.6%	1
2	15,136	7,690	2,597	63	3,823	4	340	619	2,841	553	7,553	17.2%	17.9%	49.2%	49.9%	2
3	13,906	4,200	8,500	58	267	4	223	654	8,910	422	9,809	61.1%	64.1%	69.8%	70.5%	3
4	14,424	4,789	8,764	20	130	0	117	604	9,085	287	9,710	60.8%	63.4%	66.8%	67.3%	4
5	14,298	5,405	6,683	63	860	6	425	856	7,145	722	9,032	46.7%	49.7%	62.2%	63.2%	5
6	15,923	13,575	1,233	25	226	7	95	762	1,435	247	2,429	7.7%	8.1%	14.7%	15.3%	6
7	14,827	9,646	3,492	42	540	17	194	896	3,880	369	5,257	23.6%	25.1%	34.9%	35.5%	7
8	15,978	11,903	2,849	24	353	3	114	732	3,099	339	4,156	17.8%	18.7%	25.5%	26.0%	8
9	14,441	10,514	2,832	43	84	3	98	867	3,169	249	4,003	19.6%	20.9%	27.2%	27.7%	9
10	14,646	9,615	3,458	46	369	13	209	936	3,841	392	5,132	23.6%	25.2%	34.4%	35.0%	10
<b>Total</b>	<b>149,718</b>	<b>89,001</b>	<b>43,501</b>	<b>409</b>	<b>7,139</b>	<b>60</b>	<b>2,030</b>	<b>7,578</b>	<b>46,745</b>	<b>4,051</b>	<b>61,692</b>	<b>29.1%</b>	<b>30.6%</b>	<b>40.6%</b>	<b>41.2%</b>	<b>Total</b>
<b>Average</b>	<b>14,972</b>	<b>8,900</b>	<b>4,350</b>	<b>41</b>	<b>714</b>	<b>6</b>	<b>203</b>	<b>758</b>	<b>4,675</b>	<b>405</b>	<b>6,169</b>					
<b>Percent</b>	<b>59.4%</b>	<b>29.1%</b>	<b>0.3%</b>	<b>4.8%</b>	<b>0.0%</b>	<b>1.4%</b>	<b>5.1%</b>	<b>31.2%</b>	<b>2.7%</b>							



## Comparison of Racial and Minority Percentages of Current Wards

Ward	Total Population											
	Current Wards						Proposed					
	Percent AA alone	Percent of 1 race	Percent AA any	Percent non-White	Percent Minority	Percent AA alone	Percent AA of all 1 race	Percent AA any	Percent non-White	Percent Minority		
1	20.1%	21.2%	22.4%	29.9%	30.8%	20.5%	21.6%	22.8%	30.3%	31.2%		
2	17.7%	18.8%	20.5%	55.0%	55.9%	18.2%	19.2%	20.8%	55.0%	55.9%		
3	63.5%	67.5%	67.5%	73.6%	74.4%	63.7%	67.8%	67.8%	73.8%	74.6%		
4	62.9%	66.5%	66.1%	70.3%	70.9%	61.8%	65.2%	64.9%	69.0%	69.6%		
5	51.3%	56.0%	56.7%	68.2%	69.3%	49.0%	53.4%	54.3%	67.6%	68.8%		
6	9.0%	9.6%	11.3%	17.4%	18.0%	9.0%	9.6%	11.5%	17.6%	18.1%		
7	26.9%	29.3%	31.7%	41.0%	41.8%	26.6%	29.0%	31.4%	40.8%	41.5%		
8	19.0%	20.1%	21.3%	28.0%	28.5%	19.0%	20.2%	21.4%	28.1%	28.7%		
9	22.3%	24.2%	26.4%	31.9%	32.4%	22.3%	24.2%	26.4%	31.9%	32.4%		
10	27.7%	30.3%	32.1%	40.1%	40.7%	26.8%	29.2%	31.1%	39.7%	40.4%		
<b>Total</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>	<b>46.0%</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>	<b>46.0%</b>		

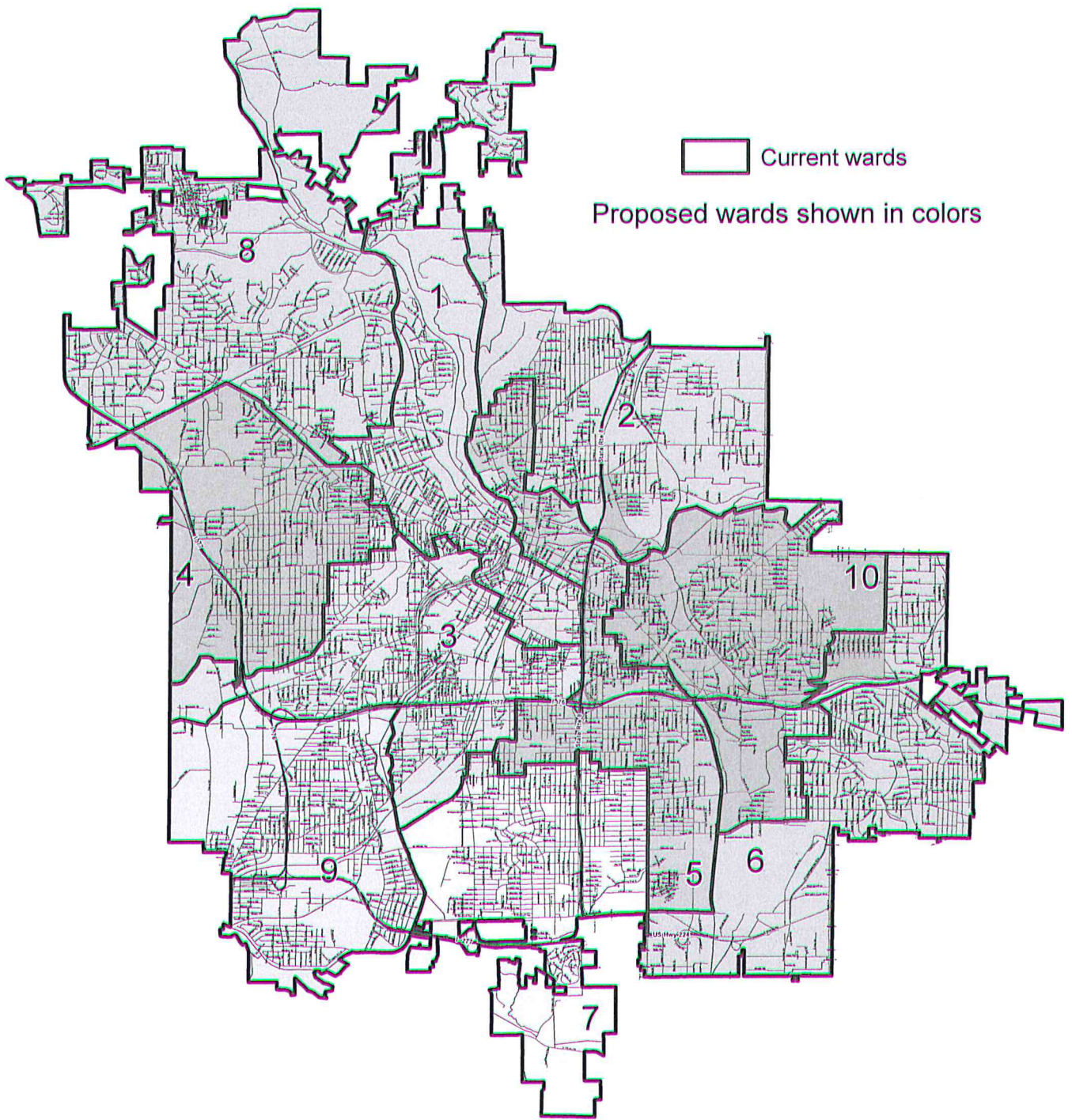


## Comparison of Racial and Minority Percentages of Current Wards

		<b>Voting Age Population</b>									
		<b>Current Wards</b>					<b>Proposed</b>				
		Percent					Percent				
Ward		Percent AA alone	Percent of 1 race	Percent AA any	Percent non- White	Percent Minority	Percent AA alone	Percent 1 race	Percent AA any	Percent non- White	Percent Minority
<b>1</b>		18.8%	19.6%	20.3%	27.4%	28.2%	19.2%	20.0%	20.7%	27.7%	28.6%
<b>2</b>		16.9%	17.7%	18.6%	49.0%	49.8%	17.2%	17.9%	18.8%	49.2%	49.9%
<b>3</b>		60.9%	63.9%	63.8%	69.6%	70.3%	61.1%	64.1%	64.1%	69.8%	70.5%
<b>4</b>		62.0%	64.8%	64.3%	68.2%	68.7%	60.8%	63.4%	63.0%	66.8%	67.3%
<b>5</b>		49.1%	52.3%	52.4%	63.1%	64.0%	46.7%	49.7%	50.0%	62.2%	63.2%
<b>6</b>		7.7%	8.0%	9.0%	14.6%	15.1%	7.7%	8.1%	9.0%	14.7%	15.3%
<b>7</b>		23.8%	25.4%	26.4%	35.2%	35.8%	23.6%	25.1%	26.2%	34.9%	35.5%
<b>8</b>		17.8%	18.6%	19.3%	25.3%	25.8%	17.8%	18.7%	19.4%	25.5%	26.0%
<b>9</b>		19.6%	20.9%	21.9%	27.2%	27.7%	19.6%	20.9%	21.9%	27.2%	27.7%
<b>10</b>		24.2%	25.9%	26.8%	34.6%	35.2%	23.6%	25.2%	26.2%	34.4%	35.0%
<b>Total</b>		29.1%	30.6%	31.2%	40.6%	41.2%	31.4%	33.6%	34.9%	45.3%	46.0%



# Proposed Wards for the City of Akron First Thursday Final



Current wards

Proposed wards shown in colors





2022 JUN -6 AM 11:00

AKRON CITY COUNCIL

June 6, 2022

OFFERED BY: PRESIDENT SOMMERVILLE & VICE PRESIDENT FUSCO

ORDINANCE NO. \_\_\_\_-2022 amending and/or supplementing Title 1, Chapter 11, Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, by subdividing the City into wards in conformity with the 2020 Federal Census and Akron Charter Section 28a to be effective for the municipal primary election to be held on May 2, 2023; repealing existing Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, on the effective date of the new ward boundaries, authorizing the Director of Law to have prepared a more detailed map and/or description of said wards as shown by Exhibit A; and declaring an emergency.

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WHEREAS, Council has consistently reaffirmed its desire to subdivide the various wards of the City of Akron in a proper, competent and efficient manner based upon the data received from the 2020 Federal Census; and

WHEREAS, Council has subdivided the wards of the City of Akron to as nearly equal in populations as practicable any population deviation being necessary for particular circumstances and needs of the various neighborhoods of the City.

NOW, THEREFORE, BE IT ENACTED by the Council of the City of Akron:

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and be in force immediately upon its passage and approval by the Mayor; otherwise, it shall take effect and be in force at the earliest time allowed by law.

Passed \_\_\_\_\_, 2022

\_\_\_\_\_  
Clerk of Council

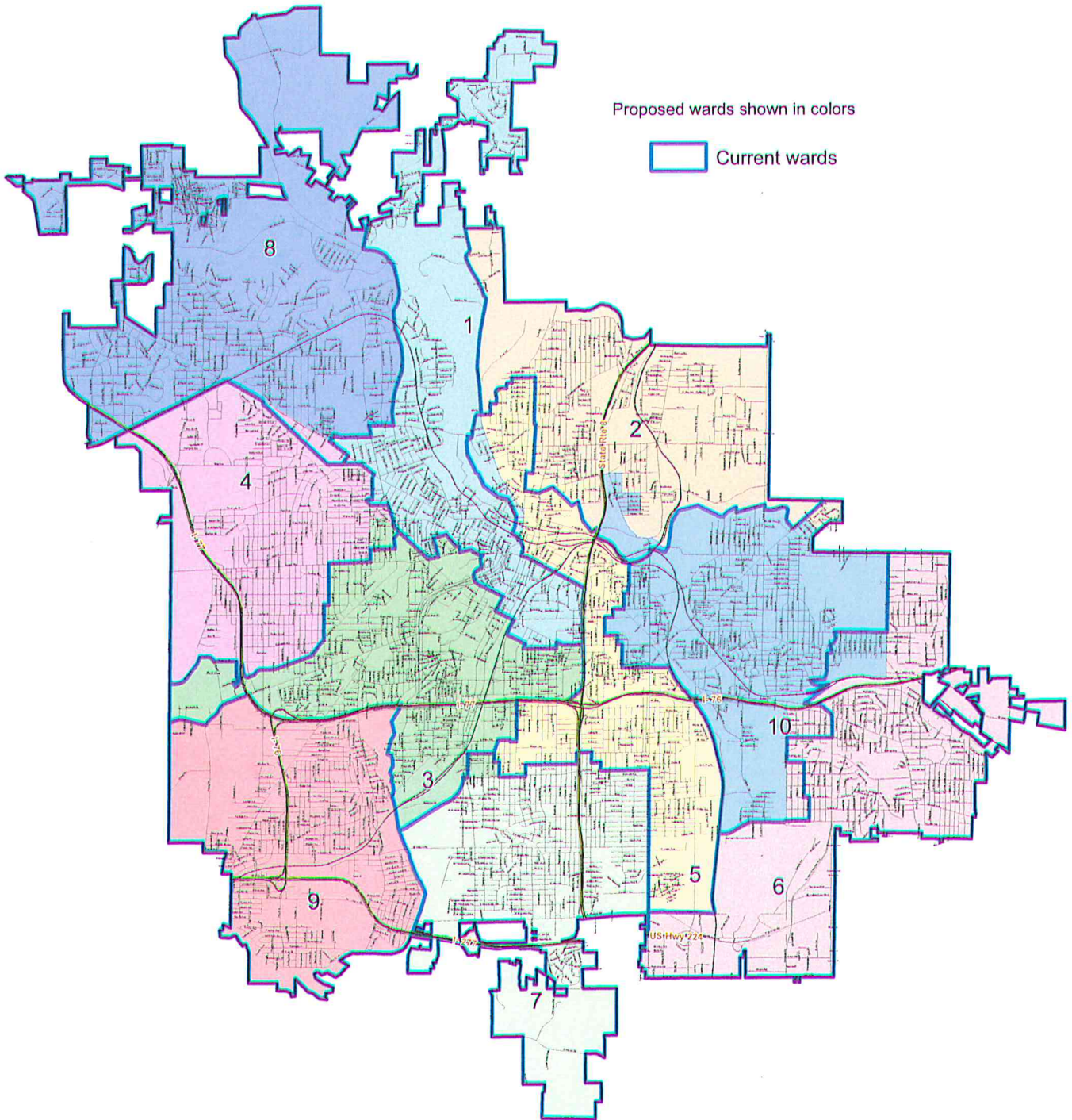
\_\_\_\_\_  
President of Council

Approved \_\_\_\_\_, 2022

\_\_\_\_\_  
MAYOR



# Proposed Wards for the City of Akron



For discussion on May 2, 2022



## Akron City Council - Uniform Council Report (UCR)

### PART I – General Information

Subject of Requested Legislation:

Amending Title 1 Chapter 11 by subdividing the City into wards

Department/Division: Council/Elected

Requestor: President Sommerville & Vice President Fusco Phone/Ext: 2256

If applicable, previous legislation on this subject (reference by ordinance/resolution number):

357-2012; 170-2013

Purpose/Objective of Legislation:

To divide the City into wards in conformity with the 2020 Federal Census and Akron Charter Section 28a

### PART II – Financial Information

Does this Legislation directly involve the expenditure of funds?

YES

NO

Was this expenditure budgeted for in the current operating budget?

YES

NO

If "YES," describe how the budgeted amount for the project compares to the actual or estimated costs:

#### City Expenditures

Budgeted Costs	
Amount:	
Fund:	
Org:	
Acct:	

Estimate of Costs	
Amount:	
Fund:	
Org:	
Acct:	

#### City Receipts

City Receipt of Funds	
Amount:	
Fund:	
Org:	
Acct:	

Amount:	
Fund:	
Org:	
Acct:	

Amount:	
Fund:	
Org:	
Acct:	

Other Consideration	

Total expenditure (if applicable): \$ \_\_\_\_\_

Total receipts (if applicable): \$ \_\_\_\_\_

### PART III – DETAILED INFORMATION:

Attach detailed information/documentation, as described in UCR Instruction Sheet.



## 2020 Population, Proposed Wards for the City of Akron

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino
1	18,409	12,765	3,817	38	522	4	297	966	4,241	635
2	19,739	8,848	3,554	66	5,700	7	514	1,056	4,077	820
3	18,355	4,819	11,674	63	338	6	351	1,104	12,422	636
4	18,381	5,741	11,300	25	153	3	182	977	11,879	462
5	19,826	6,508	9,667	91	1,274	9	646	1,631	10,703	1,200
6	19,669	16,215	1,775	33	286	9	140	1,211	2,253	350
7	19,360	11,469	5,152	55	818	21	266	1,579	6,078	594
8	19,281	13,854	3,667	32	393	4	193	1,138	4,122	501
9	18,399	12,536	4,112	54	99	3	164	1,431	4,852	400
10	19,050	11,485	5,103	57	510	14	311	1,570	5,928	598
<b>Total</b>	<b>190,489</b>	<b>104,240</b>	<b>59,821</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,064</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>5,982</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>
<b>Percent</b>	<b>54.7%</b>	<b>31.4%</b>	<b>0.3%</b>	<b>5.3%</b>	<b>0.0%</b>	<b>1.6%</b>	<b>6.6%</b>	<b>34.9%</b>	<b>3.3%</b>	<b>3.3%</b>

5% range	
High	19,999
Low	18,095
Highest/Lowest Percent Deviation	7.4%

Ward	Percent Deviation	Percent AA of all 1 race			Percent non-White
		AA alone	AA any	AA any	
1	-638	20.7%	21.9%	23.0%	30.7%
2	692	18.0%	19.0%	20.7%	55.7%
3	-692	63.6%	67.7%	67.7%	73.7%
4	-666	61.5%	64.9%	64.6%	68.8%
5	779	48.8%	53.1%	54.0%	67.2%
6	622	9.0%	9.6%	11.5%	17.6%
7	313	26.6%	29.0%	31.4%	40.8%
8	234	19.0%	20.2%	21.4%	28.1%
9	-648	22.3%	24.2%	26.4%	31.9%
10	3	26.8%	29.2%	31.1%	39.7%
<b>Total</b>	<b>0</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>

## Voting Age Population

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino
1	16,088	11,586	3,111	25	489	3	225	649	3,357	485
2	14,968	7,589	2,536	63	3,821	4	339	616	2,779	548
3	14,049	4,253	8,575	58	269	4	227	663	8,987	427
4	14,493	4,853	8,767	20	132	0	117	604	9,088	287
5	14,305	5,467	6,648	63	856	6	412	853	7,110	708
6	15,923	13,575	1,233	25	226	7	95	762	1,435	247
7	14,827	9,646	3,492	42	540	17	194	896	3,880	369
8	15,978	11,903	2,849	24	353	3	114	732	3,099	339
9	14,646	9,615	3,458	43	84	3	98	867	3,169	249
10	14,646	9,615	3,458	46	369	13	209	936	3,841	392
<b>Total</b>	<b>149,718</b>	<b>89,001</b>	<b>43,501</b>	<b>409</b>	<b>7,139</b>	<b>60</b>	<b>2,030</b>	<b>7,578</b>	<b>46,745</b>	<b>4,051</b>
<b>Average</b>	<b>14,972</b>	<b>8,900</b>	<b>4,350</b>	<b>41</b>	<b>714</b>	<b>6</b>	<b>203</b>	<b>758</b>	<b>4,675</b>	<b>405</b>
<b>Percent</b>	<b>59.4%</b>	<b>29.1%</b>	<b>0.3%</b>	<b>4.8%</b>	<b>0.0%</b>	<b>1.4%</b>	<b>5.1%</b>	<b>31.2%</b>	<b>2.7%</b>	<b>2.7%</b>

Ward	Percent Deviation	Percent AA of all 1 race			Percent non-White
		AA alone	AA any	AA any	
1	19.3%	20.3%	20.2%	20.9%	28.0%
2	16.9%	18.6%	17.7%	18.6%	49.3%
3	61.0%	64.0%	64.1%	64.0%	69.7%
4	60.5%	62.7%	60.5%	63.1%	66.5%
5	46.5%	49.7%	46.5%	49.4%	61.8%
6	7.7%	9.0%	7.7%	8.1%	14.7%
7	23.6%	26.2%	25.1%	26.2%	34.9%
8	17.8%	19.4%	18.7%	19.4%	25.5%
9	19.6%	21.9%	20.9%	21.9%	27.2%
10	23.6%	26.2%	25.2%	26.2%	34.4%
<b>Total</b>	<b>29.1%</b>	<b>31.2%</b>	<b>30.6%</b>	<b>31.2%</b>	<b>40.6%</b>





**Redistricting of the City of Akron Council  
and  
The Voting Rights Act (VRA)**

Presented to the  
**Akron City Council**

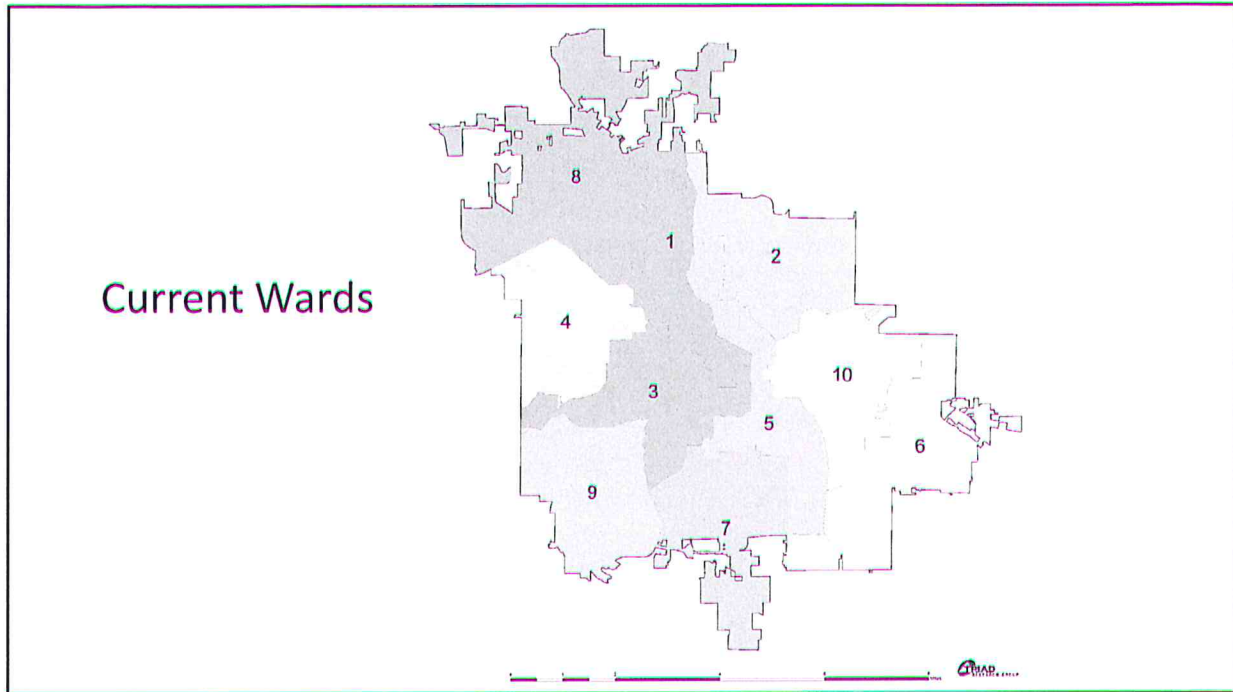
By  
Robert Dykes, Triad Research  
Mark Salling

May 2, 2022

1

**Akron's Current Wards and the Proposed Plan**

2



Current Wards

3

**2020 Population, Current Akron Wards**

Ward	Population	White alone	Black or African American alone	Indian and Alaska Native alone	Asian alone	Hawaiian and Other Pacific Islander	Some Other Race alone	Population of two or more races	African American, any combination	Hispanic / Latino
1	18,222	12,780	3,663	38	515	4	272	950	4,079	606
2	21,777	9,795	3,865	76	6,237	9	581	1,214	4,461	1,006
3	17,697	4,669	11,238	62	333	6	337	1,052	11,945	605
4	18,415	5,473	11,577	26	149	3	187	1,000	12,179	476
5	18,194	5,785	9,342	83	871	7	604	1,502	10,319	1,063
6	19,454	16,077	1,750	33	283	8	152	1,151	2,207	335
7	19,522	11,511	5,247	55	823	21	275	1,590	6,179	609
8	19,655	14,151	3,728	32	395	4	193	1,152	4,193	502
9	18,399	12,536	4,112	54	99	3	164	1,431	4,852	400
10	19,134	11,463	5,299	55	388	15	293	1,621	6,141	594
<b>Total</b>	<b>190,469</b>	<b>104,240</b>	<b>59,821</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,058</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>5,982</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>

Do the number of persons in each ward conform to generally acceptable variations?

Addressed later - Do the racial/ethnicity distributions meet the law?

4



### Measures of Population Deviation Current Wards

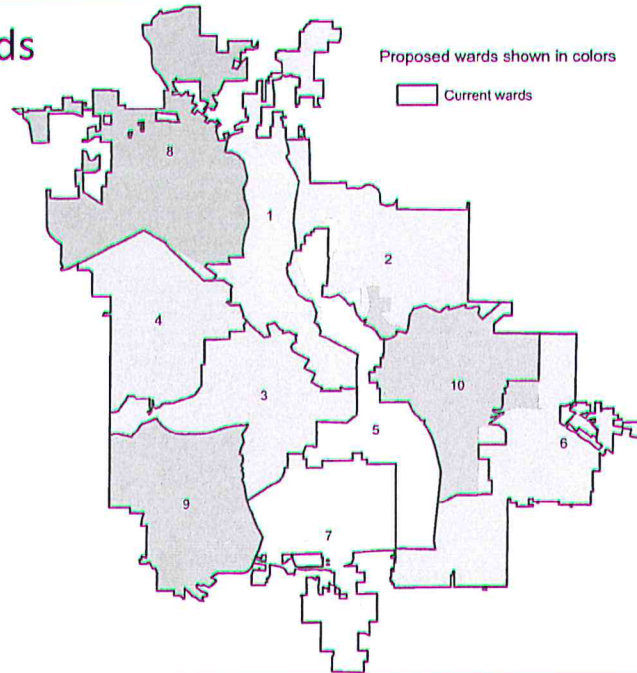
Ward	Population	Deviation	Percent Deviation
1	18,222	-825	-4.33%
2	21,777	2,730	14.33%
3	17,697	-1,350	-7.09%
4	18,415	-632	-3.32%
5	18,194	-853	-4.48%
6	19,454	407	2.14%
7	19,522	475	2.49%
8	19,655	608	3.19%
9	18,399	-648	-3.40%
10	19,134	87	0.46%
<b>Total</b>	<b>190,469</b>	<b>0</b>	<b>0.00%</b>
<b>Average</b>	<b>19,047</b>		

<b>Average</b>	<b>19,047</b>
<b>5% range</b>	
High	19,999
Low	18,095

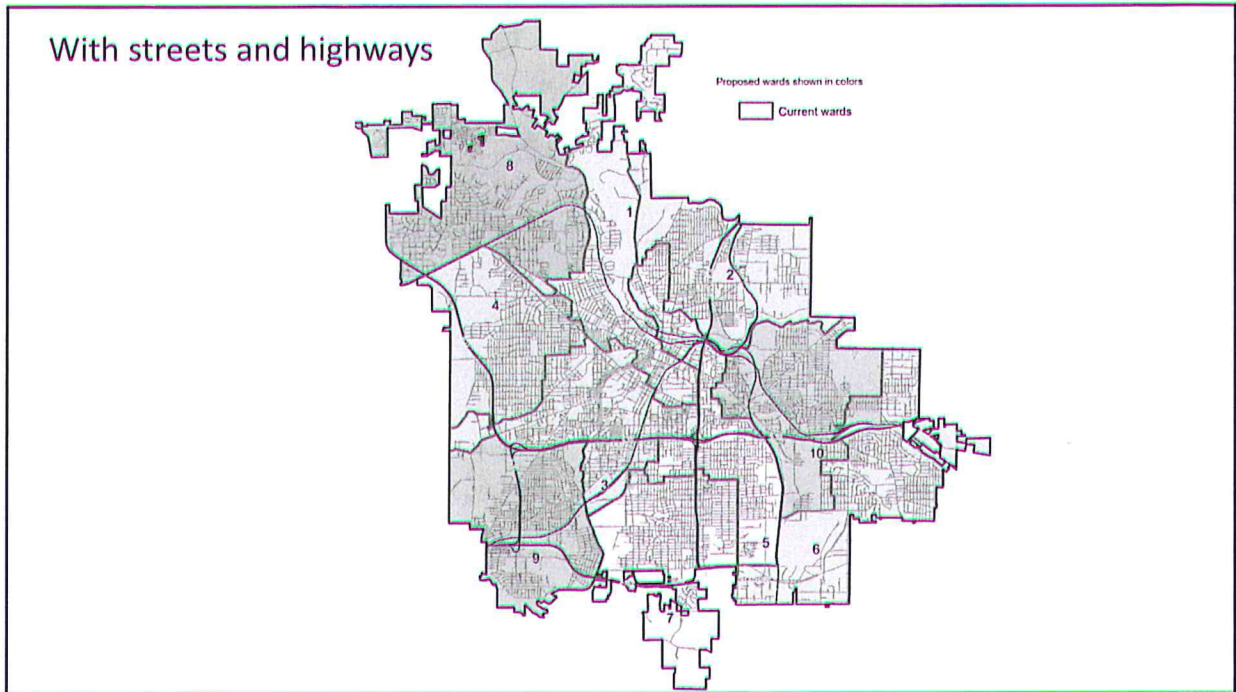
Highest/Lowest Percent Deviation	23.1%
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### Proposed Wards



6



7

### 2020 Population, Proposed Wards for the City of Akron

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino	Deviation	Percent Deviation
1	18,409	12,765	294	38	522	4	297	966	4,241	635	-638	-3.35%
2	19,739	8,848	454	66	5,700	7	514	1,056	4,077	820	692	3.63%
3	18,355	4,819	1,401	63	338	6	351	1,104	12,422	636	-692	-3.63%
4	18,381	5,741	1,552	25	153	3	182	977	11,879	462	-666	-3.50%
5	19,826	6,508	2,433	91	1,274	9	646	1,631	10,703	1,200	779	4.09%
6	19,669	16,215	2,334	33	286	9	140	1,211	2,253	350	622	3.27%
7	19,360	11,469	3,010	55	818	21	266	1,579	6,078	594	313	1.64%
8	19,281	13,854	2,864	32	393	4	193	1,138	4,122	501	234	1.23%
9	18,399	12,536	3,537	54	99	3	164	1,431	4,852	400	-648	-3.40%
10	19,050	11,485	4,240	57	510	14	311	1,570	5,928	598	3	0.02%
<b>Total</b>	<b>190,469</b>	<b>104,240</b>	<b>22,119</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,064</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>	<b>0</b>	<b>0.00%</b>
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>2,212</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>		
	<b>Percent</b>	54.7%	11.6%	0.3%	5.3%	0.0%	1.6%	6.6%	34.9%	3.3%		
<b>5% range</b>												
	High	19,999										
	Low	18,095										
<b>Highest/Lowest Percent Deviation</b>		<b>7.4%</b>										

8



### Measures of Population Deviation Proposed Wards

Ward	Population	Deviation	Percent Deviation
1	18,409	-638	-3.35%
2	19,739	692	3.63%
3	18,355	-692	-3.63%
4	18,381	-666	-3.50%
5	19,826	779	4.09%
6	19,669	622	3.27%
7	19,360	313	1.64%
8	19,281	234	1.23%
9	18,399	-648	-3.40%
10	19,050	3	0.02%
<b>Total</b>	<b>190,469</b>	<b>0</b>	<b>0.00%</b>
<b>Average</b>	<b>19,047</b>		

5% range	
High	19,999
Low	18,095

Highest/Lowest Percent Deviation	7.4%
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9

**Do the racial/ethnicity distributions of the current and proposed wards...  
...meet the requirements of the Federal Voting Rights Act (VRA)?**

U.S. Department of Justice

**Guidance under Section 2 of the Voting Rights Act, 52 U.S.C. 10301, for redistricting and methods of electing government bodies**

Published September 1, 2021

The Voting Rights Act of 1965 is a landmark civil rights law that protects our democratic process against racial discrimination. One of the key protections of the Voting Rights Act is Section 2, 52 U.S.C. § 10301, which is a permanent nationwide prohibition on voting practices that discriminate on the basis of race, color, or membership in a language minority group (as defined in Sections 4(f)(2) and 14(c)(3) of the Act, 52 U.S.C. §§ 10303(f)(2), 10310(c)(3)). Section 2 prohibits both voting practices that result in citizens being denied equal access to the political process on account of race, color, or membership in a language minority group, and voting practices adopted or maintained for the purpose of discriminating on those bases.

Section 2 covers any voting qualification or prerequisite to voting or standard, practice, or procedure related to voting. As relevant for purposes of this guidance, Section 2 covers methods of electing public officials. This coverage includes a variety of electoral practices, such as: 1) districting plans used in single-member district election systems or multi-member district election systems; 2) mixed election systems, e.g., any combination of single-member, multi-member and at-large seats, and any associated districting plans; and 3) at-large election systems.

1 | Guidance under Section 2 of the Voting Rights Act

10

As amended in 1982, Section 2 prohibits voting practices that result in citizens being denied equal access to the political process on account of race, color, or membership in a language minority group.

The essence of a discriminatory results claim alleging vote dilution is that a certain electoral law, practice, or structure interacts with social and historical conditions to cause an inequality in the opportunities enjoyed by minority voters to elect their preferred representatives.

The Department's Section 2 cases challenging methods of election for governmental bodies include actions against a variety of jurisdictions, including states, counties, municipalities, school districts, and special districts.

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**“Discriminatory Result”** - Thornburg v. Gingles, 478 U.S. 30, 47 (1986).

Analysis begins by considering whether three Gingles preconditions exist.

First, the minority group must be sufficiently large and geographically compact to constitute a majority of the voting-age population in a district.

Second, the minority group must be politically cohesive.

And third, the majority must vote sufficiently as a bloc to enable it to usually defeat the minority group's preferred candidate.

**Closer look at the three Gingles preconditions...**

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### **1. The minority is “Sufficiently large and geographically compact to constitute a majority in a single-member district”**

- Must be more than 50% of the voting age population
- “Crossover” districts – where a minority group can usually elect the candidate of its choice with the help of “crossover” voting from White voters do not satisfy the Gingles prong
- “Coalition” districts – where two or more racial minority groups may reach a majority can satisfy the Gingles factor, as long as the groups are sufficiently cohesive
- Compactness asks whether the minority community is sufficiently concentrated, taking into account principles such as maintaining communities of interest and respecting traditional boundaries

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### **2. “Politically Cohesive”**

- “Whether the minority group has expressed clear political preferences that are distinct from those of the majority.”
- Typically proven through expert testimony and statistical analysis showing correlation between minority status and candidate preference
- Courts may also consider non-statistical evidence (i.e., observations and experiences of those involved)
- There is no quantitative threshold for how cohesive a group must be

### **3. The majority must vote sufficiently as a bloc**

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If all three Gingles preconditions are present, consideration proceeds to an analysis of the totality of the circumstances in a jurisdiction.

This analysis incorporates factors enumerated in a report that accompanied the 1982 Voting Rights Act Amendments, which are generally known as the “Senate Factors.”

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**The factors include:**

1. the extent of any history of official discrimination that touched the right of the members of the minority group to register, to vote, or otherwise to participate in the democratic process;
2. the extent to which voting is racially polarized;
3. the extent to which the state or political subdivision has used voting practices or procedures that may enhance the opportunity for discrimination against the minority group;
4. if there is a candidate slating process, whether the members of the minority group have been denied access to that process;
5. the extent to which members of the minority group bear the effects of discrimination in such areas as education, employment and health, which hinder their ability to participate effectively in the political process;
6. whether political campaigns have been characterized by overt or subtle racial appeals; and
7. the extent to which members of the minority group have been elected to public office in the jurisdiction.

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**“Vote dilution”** – a voting procedure resulting in minorities having less opportunity to exercise political power than members of a majority group

- Common in redistricting challenges
- Happens when there is a...
  - dispersal of racial minorities into districts in which they constitute an ineffective minority of voters
  - or
  - from the concentration of racial minorities into districts where they constitute an excessive majority

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### Vote Dilution Claims...

most often arise when minority voting power is diluted by the creation of insufficient “majority-minority districts”

- A Majority-Minority District contains more constituents who are members of an ethnic minority group than constituents who are White, Non-Hispanic
- “Packing” members of the minority group creates too few majority-minority districts where minority voters may elect representation of their choice
- “Cracking” divides the minority group into too many districts where they cannot achieve a majority
- The standard remedy for a vote dilution claim is the creation of a greater number of majority-minority districts

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The U.S. Justice Department will examine the circumstances to determine whether there is direct or circumstantial evidence of any discriminatory purpose.

...including public statements of members of the adopting body or others who may have played a significant role in the process.

...“smoking gun” or other stark evidence of intent is rare and is not required to establish a discriminatory purpose.

Section 2 does not require proof that one or more government actors are “racist” or bear racial animus.

Discriminatory intent need only be one motivating factor.

So, for example, if a jurisdiction purposefully reduces minority voting strength in order to protect an incumbent elected official, the fact that incumbent protection was a motivating factor—or even the primary motivating factor—does not mean a plan is lawful.

In other words, incumbent protection does not trump minority voting protection.

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### **Racial Gerrymandering Claims**

- Arise where race “predominates” over other neutral criteria in a redistricting plan.
- To withstand constitutional challenge, one must show the plan is “narrowly tailored to meet a compelling state interest.”

#### Case law does not provide bright-line guidance

- Generally, compliance with the VRA is a compelling state interest
- The “prevailing view” is that a jurisdiction must comply with the VRA, but do no more than necessary to meet those obligations
- The districts should be drawn with consideration for all criteria, not just race

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Do the racial/ethnicity distributions of the current and proposed wards meet the requirements of the Federal Voting Rights Act?

The VRA pertains primarily to the voting age population.

22

### 2020 Population, Proposed Wards for the City of Akron

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino
1	18,409	12,765	3,817	38	522	4	297	966	4,241	635
2	19,739	8,848	3,554	66	5,700	7	514	1,056	4,077	820
3	18,355	4,819	11,674	63	338	6	351	1,104	12,422	636
4	18,381	5,741	11,300	25	153	3	182	977	11,879	462
5	19,826	6,508	9,667	91	1,274	9	646	1,631	10,703	1,200
6	19,669	16,215	1,775	33	286	9	140	1,211	2,253	350
7	19,360	11,469	5,152	55	818	21	266	1,579	6,078	594
8	19,281	13,854	3,667	32	393	4	193	1,138	4,122	501
9	18,399	12,536	4,112	54	99	3	164	1,431	4,852	400
10	19,050	11,485	5,103	57	510	14	311	1,570	5,928	598
<b>Total</b>	<b>190,469</b>	<b>104,240</b>	<b>59,821</b>	<b>514</b>	<b>10,093</b>	<b>80</b>	<b>3,064</b>	<b>12,663</b>	<b>66,555</b>	<b>6,196</b>
<b>Average</b>	<b>19,047</b>	<b>10,424</b>	<b>5,982</b>	<b>51</b>	<b>1,009</b>	<b>8</b>	<b>306</b>	<b>1,266</b>	<b>6,656</b>	<b>620</b>
<b>Percent</b>		<b>54.7%</b>	<b>31.4%</b>	<b>0.3%</b>	<b>5.3%</b>	<b>0.0%</b>	<b>1.6%</b>	<b>6.6%</b>	<b>34.9%</b>	<b>3.3%</b>

Roughly a third of the City's population is African American.

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### Racial/Ethnic Comparisons --- Total Population

Ward	Current Wards				Proposed			
	Percent AA alone	Percent of 1 race	Percent AA any	Percent non-White	Percent AA alone	Percent AA of all 1 race	Percent AA any	Percent non-White
1	20.1%	21.2%	22.4%	29.9%	20.7%	21.9%	23.0%	30.7%
2	17.7%	18.8%	20.5%	55.0%	18.0%	19.0%	20.7%	55.2%
3	63.5%	67.5%	67.5%	73.6%	63.6%	67.7%	67.7%	73.7%
4	62.9%	66.5%	66.1%	70.3%	61.5%	64.9%	64.6%	68.8%
5	51.3%	56.0%	56.7%	68.2%	48.8%	53.1%	54.0%	67.2%
6	9.0%	9.6%	11.3%	17.4%	9.0%	9.6%	11.5%	17.6%
7	26.9%	29.3%	31.7%	41.0%	26.6%	29.0%	31.4%	40.8%
8	19.0%	20.1%	21.3%	28.0%	19.0%	20.2%	21.4%	28.1%
9	22.3%	24.2%	26.4%	31.9%	22.3%	24.2%	26.4%	31.9%
10	27.7%	30.3%	32.1%	40.1%	26.8%	29.2%	31.1%	39.7%
<b>Total</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>	<b>31.4%</b>	<b>33.6%</b>	<b>34.9%</b>	<b>45.3%</b>

24

### Voting Age Population

Ward	Population	White alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and Other Pacific Islander alone	Some Other Race alone	Population of two or more races	Black or African American, any combination	Hispanic / Latino
1	16,088	11,586	3,111	25	489	3	225	649	3,357	485
2	14,968	7,589	2,536	63	3,821	4	339	616	2,779	548
3	14,049	4,253	8,575	58	269	4	227	663	8,987	427
4	14,493	4,853	8,767	20	132	0	117	604	9,088	287
5	14,305	5,467	6,648	63	856	6	412	853	7,110	708
6	15,923	13,575	1,233	25	226	7	95	762	1,435	247
7	14,827	9,646	3,492	42	540	17	194	896	3,880	369
8	15,978	11,903	2,849	24	353	3	114	732	3,099	339
9	14,441	10,514	2,832	43	84	3	98	867	3,169	249
10	14,646	9,615	3,458	46	369	13	209	936	3,841	392
<b>Total</b>	<b>149,718</b>	<b>89,001</b>	<b>43,501</b>	<b>409</b>	<b>7,139</b>	<b>60</b>	<b>2,030</b>	<b>7,578</b>	<b>46,745</b>	<b>4,051</b>
<b>Average</b>	<b>14,972</b>	<b>8,900</b>	<b>4,350</b>	<b>41</b>	<b>714</b>	<b>6</b>	<b>203</b>	<b>758</b>	<b>4,675</b>	<b>405</b>
<b>Percent</b>		<b>59.4%</b>	<b>29.1%</b>	<b>0.3%</b>	<b>4.8%</b>	<b>0.0%</b>	<b>1.4%</b>	<b>5.1%</b>	<b>31.2%</b>	<b>2.7%</b>

A little less than a third of the City's voting age population is African American.

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### Comparisons

		Voting Age Population							
		Current Wards				Proposed			
				Percent			Percent		
Ward		Percent AA alone	Percent of 1 race	Percent AA any	non- White	Percent AA alone	AA of all 1 race	Percent AA any	non- White
1		18.8%	19.6%	20.3%	27.4%	19.3%	20.2%	20.9%	28.0%
2		16.9%	17.7%	18.6%	49.0%	16.9%	17.7%	18.6%	49.3%
3		60.9%	63.9%	63.8%	69.6%	61.0%	64.1%	64.0%	69.7%
4		62.0%	64.8%	64.3%	68.2%	60.5%	63.1%	62.7%	66.5%
5		49.1%	52.3%	52.4%	63.1%	46.5%	49.4%	49.7%	61.8%
6		7.7%	8.0%	9.0%	14.6%	7.7%	8.1%	9.0%	14.7%
7		19.6%	20.9%	21.9%	27.2%	23.6%	25.1%	26.2%	34.9%
8		24.2%	25.9%	26.8%	34.6%	17.8%	18.7%	19.4%	25.5%
9		29.1%	30.6%	31.2%	40.6%	19.6%	20.9%	21.9%	27.2%
10		24.2%	25.9%	26.8%	34.6%	23.6%	25.2%	26.2%	34.4%
Total		29.1%	30.6%	31.2%	40.6%	29.1%	30.6%	31.2%	40.6%

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## Discussion

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**Summary of Ordinance No. 224-2022** passed by Akron City Council July 25, 2022 amending and/or supplementing Title 1, Chapter 11, Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, by subdividing the City into wards in conformity with the 2020 Federal Census and Akron Charter Section 28a to be effective for the municipal primary election to be held on May 2, 2023; repealing existing Sections 11.01 through and including 11.11 of the Code of Ordinances of the City of Akron, Ohio, on the effective date of the new ward boundaries, authorizing the Director of Law to have prepared a more detailed map and/or description of said wards as shown by Exhibit A; and declaring an emergency.

By: Sara Biviano, Clerk of Council

This summary is being published pursuant to Section 38 of the City Charter. The complete text of this legislation is available in the office of the Clerk of Council.

*\*posted on Akron City Council website 7/27/2022 through 8/12/2022*